



EVOLUTION OF CITY GOVERNMENT IN SAN DIEGO

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Updated August 2022

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PREFACE

The purpose of this paper is to present an overview of the history and development of the City of San Diego's municipal government. There are two major parts to this paper. The first of these is a narrative account that gives a general overview of the development of government in San Diego. Second, several appendices are included that outline the different forms of government in a basic way. The first of these (appendix "A") lists and summarizes governmental forms and related charter systems discussed in this paper. Additional appendices are added that list City officials for the years 1850 through 2020. These officials include Mayors, City Managers, City Attorney's, City Clerks, and Secretaries of Boards of Trustees, Police Department Chiefs, Fire Department Chiefs, Board of Trustee members, and Council members. Throughout the narrative portion of this presentation appendices are cited for the reader's benefit, thereby assisting his or her understanding of the material.

Further, this paper is comprised of twelve headings that divide the narrative portion of the text: Pre-incorporation (1542-1850), the California Constitution, Different Charter Systems, Incorporation (1850 - 1889), Home-Rule (1889 - 1931), Bicameral Council (1889 - 1905), Unicameral Council (1905 - 1909), Commission Plan (1905 - 1915), Mayor-Council (1915 - 1931), Manager-Council (1931 - present), Strong Mayor Form of Government Five Year Trial (2004 - 2009), and Strong Form of Government Permanent (2010 - Present). These divisions are in a chronological of each succeeding section. It is by information relevant to the understanding of each succeeding section. It is by this method that the evolution of San Diego municipal government can best be seen.

Authoritative sources used for this paper are listed at its end in the pages titled Methodology, Notes, and Bibliography.

INTRODUCTION

Since San Diego's incorporation in 1850 several different forms of government have been adopted. There have been three basic factors that have caused these changes in the local government: 1) the California State Constitution, 2) different City Charters, and 3) adjustments to the changing needs of the City. The intent behind each new form of government was a search for a better, more efficient way of solving local problems and planning for the future. The City Council, historically, has revised, rejected, adopted and amended measures in the fine tuning of governmental machinery to meet the needs of a growing city set in an increasingly complex world. In the midst of dynamic change and the uncertainty it can bring, it is often practical to evaluate future goals by examining past events; for by knowing the past we are better able to chart the future. For this reason, the following brief history of the City of San Diego's municipal government is presented.

PRE-INCORPORATION

After Juan Rodriguez Cabrillo discovered California in 1542, the King of Spain ruled over the land. Fearing English and Russian competition in the New World, Spain launched a joint military-religious expedition under the hands of Father Junipero Serra and military attaché Gaspar de Portola. After arriving in California, Junipero Serra established a chain of missions to acquaint the Indians with Catholicism. This was done as an attempt to settle the area. Gaspar de Portola then built presidios (military forts) to protect the new settlements from invaders. By 1769 missions and presidios were under construction, allowing the building of pueblos (towns).

Although San Diego was only a small pueblo in the late eighteenth century, it had a system of government, Ayuntamiento (council) action as an advisory body (council) action as an advisory body to the Alcalde (mayor or justice of the peace). These local authorities were initially appointed and later elected. They were answerable under the Spanish Imperial System to a provincial governor who was appointed by the King of Spain. The viceroy had headquarters in Mexico City and was in turn supervised by the Council of Indies officed in Madrid. This council was charged with enforcing the King's wishes that related to the Spanish New World holdings. Therefore, the King ruled supremely over California, though indirectly, through a system of administrative officers.

By 1822 Mexico, now free of the Spanish Empire, claimed California for her own. Between America's rapid expansion and Mexico's internal problems, Mexico soon lost control over California. In June of 1846 a group of American settlers in northern California seized a herd of horses belonging to the provincial governor. This action bannered under a "grizzly bear" flag, created the "California Republic" that would in just four years become the State of California.

THE CALIFORNIA CONSTITUTION

Having survived the Mexican American War (1846-48) under material law and the disruption of the gold rush, California became a state on September 9, 1850.

As part of achieving statehood, California adopted a constitution in 1849. The constitution and the authority it contained set up guidelines for giving local communities rules under which to establish municipal government. Because of the new constitution and statehood, the former Ayuntamiento-Alcalde system became extinct in California. The State Legislature now had the power to make decisions that affected local communities and their form of government. Little discretion was left to the local officials.

In time the constitution of 1849 became inadequate in serving the needs of a developing state. Due to westward expansion and the Industrial Revolution of the 1870's, new economic conditions and requirements arose that called for a new State Constitution. This new constitution, ratified in 1879, began to answer some of the problems concerning taxation, labor reform, and the people's desire to have a more direct influence on ruling their own communities. Under this improved document communities were allowed to have more input in deciding local issues. This latitude gave communities the opportunity to have a city charter that was framed by the community rather than the state.

The specific mechanism for formulating City Charters in California was established in the California State Constitutions of 1849 and 1879. Various "charter systems" provided for in the two State Constitutions are discussed below in general terms.

DIFFERENT CHARTER SYSTEMS

A charter is the constitution or basic law under which a city is organized and operated. There have been four types of city charters generally recognized across the United States: Special Charter Systems, General Charter System, Classified Charter System, and Home-Rule Charter System.

The Special Charter System, prevalent throughout the country in the 1850's, was one in which the States' legislatures held most of the power in the decision-making process affecting local government. Gradually, with the growth of the political party organization in the United States and a potential for abuse under the "spoils system," some state legislatures misused their authority, becoming involved in issues of self-interest. These abuses eventually led to the enactment of restrictive legislation, limiting the State's power over local community government. It was this restrictive legislation that created the General Charter System.

The General Charter System provided that all cities be treated the same when considering local government. It was hoped that abuses would subside since all cities would have more latitude in making their decisions. However, the fact that all cities were not alike and had different needs and problems made this system ineffective. Thus, a Classified Charter System arose.

The Classified Charter System attempted to address the individual problems of cities and based its authority on the populations of communities. As a city increased or decreased in size, it could be relegated to a different classification with different rules and restrictions. Still, this system did not allow a community to create its own system of governing rules, which was becoming more and more desirable across the United States. This desire and the rapid growth of many cities eventually led to the creation of the Home-Rule Charter System.

The Home-Rule Charter System allowed individual communities, after meeting certain basic requirements, to establish their own system of government according to local needs.

Presently in California, there are two types of systems under which a city may incorporate: The General Law System and the Charter City System. The General Law System, under which the majority of California cities operate, allows cities to incorporate under uniform state provisions. This still leaves significant decision-making powers in the hands of the State Legislature. The Charter City System, under which the City of San Diego operates, provides that a city may draft a charter of its own, thus determining how the municipal structure will be organized and staffed. The advantage of this method over the General Law System is that it allows greater flexibility in administering to the needs of a city.

INCORPORATION: 1850-1889

San Diego first incorporated in 1850 under the Special Charter System provided by the California Legislature. Under this system a “Common Council” consisting of five members, elected by individual wards, and the office of Mayor were established to conduct municipal business. City officers and City departments were created to administer land sales, taxation, peace keeping, and public health (see Appendix “B”). Those officials (City Marshal, City Attorney, City Clerk, City Assessor, and City Treasurer) were created under the auspices of the State Legislature. Other officials and departments (Land Commissioner, City Interpreter-Translator, City Surveyor, Board of Health, and Board of Education) were created by the Common Council by ordinance and approved by the State Legislature.

Following two years of apparent fiscal mismanagement, the City went bankrupt. The State legislature disincorporated the City in 1852 by revoking the City Charter,

replacing it with a Board of Trustees consisting of three members. The trustee was elected from community and their every action required state approval. From this position of disincorporation, San Diego lost most of its taxation powers, leaving only fines, license fees, and land sale proceeds as sources of revenue to pay debts. This trusteeship would have probably operated during the evolving course of the Special, General, and Classified Charter Systems (see Appendix “A”).

After the City’s disincorporation in 1852, San Diego experience growing pains. Between the 1850’s and the 1880’s, certain adjustments were necessary to soothe them and bring relief to an expanding community. Some of these adjustments dealt with land sales, powers of taxation, and election of City officials. By 1870 the State Legislature had granted additional powers to the Board of Trustees concerning the sale of City-owned pueblo lands.¹⁶ In 1872 a municipal election revealed the resident’s desire for individual ownership. The State Legislature responded to the residents’ will by granting the City title to the lands, making a City-controlled harbor possible.¹⁷ During 1872 the State Legislature gave San Diego a new charter that increased the number of trustees from three to five, provided for several new financial officers, and returned to power of taxation.¹⁸ In 1876, the State reincorporated the City. The 1879 State Constitution provided for a classified charter system of local control and home rule charters for cities over 100,000.¹⁹ In 1886, under the classified charter system, the citizens of San Diego adopted a new charter which retained the Board of Trustees. Under this charter, taxes were limited to \$100,000 per year and the powers and duties of municipal officers were precisely defined. Besides the Board of Trustees, elected officials included the Assessor, Marshal, Recorder, Treasurer, and Board of Education.

However, due to rapid growth, the Board of Trustees proved to be inadequate for the expanding City. This inadequacy was evidenced by the City exceeding its tax expenditure limit for two years. In 1887, San Diegans adopted a new Charter which replaced the Board of Trustees with a Mayor-Council government.

Shortly after the new charter was adopted in 1887, the State Constitution was amended to allow home-rule charters for cities of San Diego’s size (10,000 and above). In response, the citizens pressured the City to call a special election for a Board of Freeholders to frame a new charter.²¹ In 1888, the election for a Board of Freeholders was held and the fifteen-member Board drafted a new Home-Rule Charter.

HOME-RULE: 1889-1931

The Home-Rule Charter was adopted by the voters of San Diego in 1889. This charter underwent a series of changes in the succeeding years.²² These changes indicated that San Diego had continually sought better government and was willing to change with the times instead of living with the limitations of early charter systems.

To summarize, San Diego has used five basic forms of government since its creation of a Home-Rule Charter. These are the Bicameral Council, Unicameral Council, Commission Plan, Mayor-Council, and Manager-Council. Adoption of these governmental forms was sparked by innovations of other U.S. cities.²³

Bicameral Council (1889)

The Charter of 1889 provided for a Bicameral (two-chambered) legislative body that contained a Board of Aldermen with nine members and a Board of Delegates with eighteen members (see Appendix “C”).²⁴ That system, fairly commonplace throughout the country in the 1880’s, was patterned after the State Legislature.²⁵ The Mayor, elected by a popular vote, enjoyed the powers of veto, thus offering a separation of powers and a system of “checks and balances.” It appeared that due to the probable inefficiency brought on by too many “chiefs” and a lack of individual accountability among council members, the Bicameral Council gave way to the Unicameral Council (see Appendix “D”).²⁶

Unicameral Council (1905)

The Unicameral Council (single-chambered) form of government contained only nine members instead of the twenty-seven members in the bicameral form.²⁷ The shift from two legislative houses to only one was a streamlining move toward greater accountability and efficiency within the council. Previous American experience with large councils had not been successful across the country and a growing tendency toward smaller bodies of government was occurring nationally.²⁸

Commission Plan (1909)

In 1909, an effort to improve local government’s accountability emerged in San Diego’s adoption of the Commission Plan modeled after the Galveston, Texas’ system.²⁹ Five commissioners were elected and each was responsible for a City department (see Appendix “E”). Although individual accountability increased because of concentrated responsibility, the commission plan was unable to keep pace with the City’s growth and expanding departments.³⁰

Mayor-Council (1915)

In 1915, a Mayor-Council form of government was adopted to meet the needs of a growing San Diego and still provide for accountability and responsibility (see Appendix “F”). This new form included a Manager of Operations appointed by the Council to supervise all public works. The Manager of Operations presaged the advent of the City Manager. Across the nation it was becoming apparent that growing cities required more skillful management as the problems became more complex. Although

the Mayor–Council form was an outgrowth of past successes and failures found in city governments and answered many of the previous weaknesses, it fell short in some areas. Essentially, the Mayor–Council form of local government lacked the ability, in many cities, to conduct complex and sophisticated managerial practices. At the same time, it did not provide sufficient time for the Mayor or City Council to plan for reelection since their time was absorbed with administrative responsibilities.³¹

Manager–Council (1931)

In 1929, for the first time, a proposed charter included the Manager–Council form of government.³² However, there were objections to the power of the Manager, the makeup of the Council, appointment of the City Attorney, and several other provisions of the 1929 Charter and it was turned down by the voters. A new Charter was drafted in 1931 to meet those objections and the 1931 Charter was adopted by the voters. It was the first time the City had a professional City Manager. The Manager–Council form was patterned after the government of the City of Dayton, Ohio.³³

In Appendix “H” of this report, the organization of the City of San Diego in 1931 immediately before the adoption of the Manager–Council plan can be compared with Appendix “I”, which shows the City organization immediately after the adoption of the Manager–Council plan. By using this comparison, which is taken from the book City Manager Government in San Diego, by Harold Stone, it can be seen that a more responsible scheme of governmental “checks and balances” was development **developed?** after the adoption of the Manager–Council.³⁴ The power of authority to appoint City officials to various City positions was divided among the Office of the Mayor, the City Council, and the City Manager. This process of “diffusion” hoped to protect the new form of municipal government from individual abuse on the part of any official.³⁵ The City Manager would appoint most of the administrative City positions and be concerned with the orderly and efficient operation of City business. The City Council appointed the City Manager based on his ability and previous experience. Leaving the responsibility for municipal business to the professional City Manager allowed the Mayor and the City Council to tend to the task of conducting the affairs of San Diego’s municipal legislation. To cushion possible conflict over any administrative philosophy generated by the City Manager that might annoy members of the City Council, five council votes (a simple majority) were required to dismiss the City Manager. This process allowed the City Manager to operate the City’s business in relative security, free from fear of an impulsive dismissal by the hands of a minority City Council.³⁶

As a result of the adoption of Manager–Council plan, several concerns were addressed that had previously existed in other forms of local government. The Manager–Council plan had collected the successful efforts of previous forms and eliminated many of the unsuccessful ones. Separation of power and a thoughtfully engineered system of

“checks and balances” were achieved. An experienced, professional administrator was employed to oversee municipal business. The Mayor and City Council were relieved from the task of directly attending to the operations of the City. They could concentrate on municipal legislation and planning, but still responsible and accountable for City functions. A well-balanced form of efficient manner. The basic form of Manager-Council government is still used in San Diego.

The 1931 Charter has two other unusual features rarely found in other cities. One, the City Attorney was made an elective position, to serve a four term. Second, the election of City Councilmembers was a combination of district or ward elections and elections at large. In the primary election, candidates run in the districts and the two top vote getters then run in the general election city-wide.

Numerous amendments were made to the City Charter since 1931. The voters indicated their satisfaction with the Manager-Council form of government by turning down (62% to 38%) a series of ballot proposals in 1973 to change the City government to a strong Mayor-Council form. Four different times, in 1969, 1973, 1980, and 1981 the voters also rejected ballot proposals to change the election of Councilmembers from the existing mixed method to district only elections.

Perhaps the most significant changes to the 1931 Charter occurred in 1963 when voters approved increasing the number of Councilmembers (and Council districts) from six to eight and in 1974 when the voters approved an amendment making the jobs of Mayor and Councilmember full time occupations. Other changes to the Charter have been generally administrative in nature, to allow City government to cope with rapid growth and change, particularly after the end of World War II.

Strong Form of Government Five- Year Trial (2004 - 2009)

San Diego voters approved [Proposition F](#), a citizen initiative, which added Article XV to the City Charter, changing the City's Council-Manager form of governance to a Mayor-Council ("Strong Mayor") form of governance on a five-year trial basis. The trial period began Jan. 1, 2006 and ended Dec. 31, 2010.

This new form of governance removed the Mayor from the legislative body and installed the Mayor as the de facto executive director of the departments and employees overseeing the City's day-to-day operations. It also introduced the concept of a Council President, chosen annually by a majority vote of the Council, to chair and set the agenda of the City Council meetings.

Strong Form of Government Permanent (2010 - Present)

San Diego voters made permanent the New Strong Mayor Form of Governance by approving [Proposition D](#) on June 8, 2010. By passing Proposition D, voters also

approved the addition of a ninth Council district, to be established by redistricting following the 2010 Census. Effective when the ninth Councilmember is seated (Dec. 3, 2012), the number of Council votes required to override a Mayoral veto on any matter will be six (two-thirds).

Throughout the transition to a Strong Mayor Form of Governance, the City Council sought to expand the number of Council Committees and redefine their role and purpose, choosing to funnel more legislative items to Council Committees to allow for increased public input and a fuller vetting process before items were sent to the full Council for consideration. Currently, there are a total of nine (9) Council Committees. These currently consist of: 1) Active Transportation and Infrastructure Committee 2) Audit Committee 3) Budget and Government Efficiency Committee; 4) Budget Review Committee; 5) Economic Development and Intergovernmental Relations Committee; 6) Environment Committee; 7) Land Use and Housing Committee; 8) Public Safety; 9) Livable Neighborhoods Committee; and the 10) Rules Committee

METHODOLOGY

The factual accuracy of this paper was a prime consideration throughout its writing. Reasonable effort and available resources were used to chronicle and authenticate dates, events, persons, and their relationships to one another. Resources including the San Diego City Library (“California Room”), the University of San Diego Library, the San Diego State University Library, the San Diego Historical Society Archives, the Office of the City Clerk for the City of San Diego–Records Management Program holdings, and the State of California Archives in Sacramento, California, were extensively researched and their staffs solicited for advice and information.

Despite these efforts, inconsistencies may appear in the proper spelling of the names of City officials and dates of City service. Sources were cross-checked to confirm correct spellings and to verify dates of service, but sometimes this simply revealed different spellings and varying dates of service. A contributing factor to this situation was the difficulty of using old and sometimes illegible documents. In addition, specific election dates have changed over the years, and some documents changed reporting periods from fiscal years to calendar years, interrupting the chronology of dates. This has made it difficult in some instances to confirm dates of service for City officials.

In summary, the major focus to this paper was to produce an historical outline depicting the evolution of San Diego’s municipal government. Names of City officials and corresponding dates of service identified in the appendices to this report were compiled on the basis of checking numerous and sometimes conflicting resources.

APPENDIX "A"
CHRONOLOGICAL OUTLINE OF GOVERNMENTAL FORMS AND TYPES OF CHARTERS

<u>YEAR</u>	<u>TYPE OF CHARTER</u>	<u>GOVERNMENT</u>
1850-1852	Special	Common Council
1852-1889	Special, General and Classified	Board of Trustees, Mayor-Council
1889-1905	Home-Rule	Bicameral Council
1905-1909	Home-Rule	Unicameral Council
1909-1915	Home-Rule	Commission Plan
1915-1931	Home-Rule	Mayor-Council
1931-2004	Home-Rule	Manager-Council
2004-2010	Mayor and City Council	Strong Mayor Form of Government-Temp
2010-Present	Mayor and City Council	Strong Mayor Form of Government- Perm

APPENDIX "B"

"1850" CHARTER FORM OF COMMON COUNCIL GOVERNMENT*

Ordinance
Number

COMMON COUNCIL CONSISTING OF ONE LEGISLATIVE BODY:

- 12 A. Five members elected at large – serving a one-year term.
- B. Council will elect a President from its own members.

I. MAYOR

- 12 A. Elected at large – serves a one-year term.
- B. Granted veto power over Council decisions to pass legislative bills.

II. CITY OFFICERS

- 12 A. City Marshall
 - 1. Elected via general election – serves one-year term.
- 12 B. City Attorney
 - 1. Elected via general election – serves one-year term.
- 9 C. City Clerk
 - 1. Appointed by Council – serves one-year term.
- 12 D. City Assessor
 - 1. Elected via general election – serves one-year term.
- 12 E. City Treasurer
 - 1. Elected via general election – serves one-year term.
- 13 F. Land Commissioner
 - 1. Appointed by Council – serves one-year term.
- 13 G. City Interpreter or Translator
 - 1. Appointed by Council – serves one-year term.
- 13 H. City Surveyor
 - 1. Appointed by Council – serves one-year term.

Note: Other officers could be appointed as needed under the authority of the City Charter but were not according to the sources in footnote.

III. CITY DEPARTMENTS

- A. Board of Health
- B. Board of Education
- B. Note: Other departments could be created as needed under the authority of the City Charter but were not according to sources in footnote.

Note: This form of Common Council government would have been authorized under the Special Charter System.

*Information obtained from Common Council Minutes of 1850 and an original legislative Act of the State of California creating the incorporation of the City of San Diego.

APPENDIX “C”

“1889” CHARTER FORM OF BICAMERAL COUNCIL GOVERNMENT*

Charter Articles

COMMON COUNCIL CONSISTING OF TWO LEGISLATIVE BODIES:

Article II,
Chapter I,
Section 2

A. Board of Alderman

1. Nine-members elected via general election – serve four-year terms.

Article II,
Chapter I,
Section 4

B. Board of Delegates

1. Eighteen members elected via general election – serve two-year terms.
2. Two are elected from each of the nine wards (areas of representation within the City).

Article III,
Chapter I,
Section 1

I. MAYOR

A. Chief Executive Officer of the City

1. Elected via general election – services two-year term.
2. Granted veto powers over Council decision to pass legislative bills.

Article III,
Chapter II,
Section 1

II. CITY CLERK

- A. Elected by the Common Council – serves two-year office.
- B. Duties include keeping “the corporate seal and all books, papers, records, and other documents belonging to the City.”

Article III,
Chapter III,
Section 1

III. AUDITOR AND ASSESSOR

- A. Appointed by the Mayor and confirmed by the Board of Delegates – serves a four-year term.
- B. As Assessor “he shall perform all duties. . . for assessing property in the City for purposes of taxation, and in relation to street improvements.”
- C. As Auditor “he shall be required to be constantly acquainted with the exact condition of the treasury.”

Article III,
Chapter IV,
Section 1

IV. TREASURER AND TAX COLLECTOR

- A. Elected via general election – serves two-year term.
- B. As Treasurer “he shall receive and pay out all monies belonging to the City. . .”

- C. As Tax Collector “he shall perform the duties in this charter and by the general laws of the State provided.”

Charter III,
Chapter IV,
Section 1

V. CITY ATTORNEY

- A. Elected by Common Council – serves two-year term.
- B. Duties to oversee legal affairs of the City.

APPENDIX “C”, continued,
“1889” CHARTER FORM OF BICAMERAL COUNCIL GOVERNMENT*

Charter Articles

Article IV,
Chapter I,
Section 1

VI. POLICE JUDGE

- A. Elected via general election – serves two-year term.
- B. Has jurisdiction over public offenses.

Article III,
Chapter I,
Section 7

VII. ADDITIONAL CITY OFFICERS

- A. Provisions of the City Charter allowed the mayor to appoint and remove from office other City officers who might be required to perform acts relevant to City business. This was an unspecific and general power which allowed the Mayor to facilitate the organization of City structure.

Article V,
Chapter I,
Section 1

VIII. CITY DEPARTMENTS

A. Department of Public Works

- 1. Jurisdiction over “public works of every kind” including parks, streets, sewers, telegraph, poles, wharves, lighting, gas and steam pipes, water pipes, construction, buildings, cemeteries, harbors, and water.

B. Department of Finance

- 1. Administrative vehicle for the levying and collection of taxes.

C. Department Education

- 1. Establishes, maintains, changes, and consolidates public schools and determines limits of districts.
- 2. Governs teacher standards, suspends, and expels students, controls, and manages school property, makes, establishes and enforces all rules and regulations for government of public schools.

Art. IX, Chap.
I, Sec. 1

D. Police Department

Art. IX, Chap.
II,
Sec. 1

E. Fire Department

Art. IX, Chap.
III, Sect.1

F. Department Health

NOTE: This form of Common Council government would have been authorized under the Home-Rule Charter System.

*Information obtained from original City Charter dated March 6, 1889.

APPENDIX “D”

“1905” CHARTER FORM OF UNICAMERAL COUNCIL GOVERNMENT *

Charter Article

Article II,
Chapter I,
Section 1

I. COMMON COUNCIL CONSISTING OF:

A. One legislative body.

Art. II, Chap. I,
Sec. 2

1. Nine members, one member from each ward of the City, who shall be elected via general election by voters of their respective wards – serves a two-year office.
2. Council will elect a President from its own members.

Art. II, Chap. I,
Sec. 5

Article III,
Chapter I,
Section 1

II. MAYOR

A. Chief Executive Officer of the City.

1. Elected via a general election – serves a two-year office.
2. Granted veto powers over Council decisions to pass legislative bills.

Article III,
Chapter III,
Section 1

III. CITY CLERK

A. Same condition as in “1889” City Charter.

Article III,
Chapter III,
Section 1

IV. AUDITOR AND ASSESSOR

A. Same conditions as in “1889” City Charter except duties are more explicit than in the original City Charter.

Article III,
Chapter IV,
Section 1

V. TREASURER AND TAX COLLECTOR

A. Same conditions as in “1899” City Charter.

Article III,
Chapter V,
Section 1

VI. CITY ATTORNEY

A. Elected via general election – serves a two-year office.

Article III,

VII. ADDITIONAL CITY OFFICERS

Chapter I,
Section 7

- A. Provisions of the City Charter allowed the Mayor to appoint and remove from office other City officers who might be required to perform acts relevant to City business. This was an unspecific and general power which allowed the Mayor to facilitate the organization to City structure.

VIII. CITY DEPARTMENTS

- A. City departments, as provided for in the City Charter, remain essentially unchanged from those established in the original Charter of 1889.

NOTE: This form of Common Council government would have been authorized under the Home-Rule Charter System.

* Information obtained from City Charter of 1905.

APPENDIX “E”

“1909” CHARTER FORM OF COMMISSION GOVERNMENT *

Charter Article

Article II,
Chapter I,
Section 1

I. COMMON COUNCIL CONSISTING OF:

A. One legislative body.

Art. II,
Chap. I,
Sec. 2-f

1. Five members elected at large – serves four-year term.
2. Each member of the Common Council shall be superintendent of a City department.

Art. II,
Chap. I,
Sec. 2-g

3. “The Common Council shall, at the first regular meeting...designate ...one councilman to be the superintendent of the Department of Finance, Ways and Means; one to be the superintendent of the Department of Police, Health and Morals; one to be superintendent of the Department of Public Streets and Buildings; one to be superintendent of the Department of Fire and Sewers and one to be the superintendent of the Department of Water; such designation shall be changed by a majority vote of the Common Council whenever it appears that the public service would be benefitted thereby.”

Article III,
Chapter I,
Section 1

II. MAYOR

A. Chief Executive Officer of the City.

Art. II,
Chap. I,
Sec. 14

1. Elected via general election – serves a two-year office.
2. Granted veto powers over council decisions to pass legislative bills.

Article III,
Chapter II,
Section 1

III. CITY CLERK

A. Elected by the Common Council – serves a two-year term.

Article III,
Chapter IV,
Section 1

IV. AUDITOR AND ASSESSOR

A. Appointed by the Mayor and confirmed by the Council – serves a four-year term.

Article III,
Chapter IV,
Section 1

V. TREASURER AND TAX COLLECTOR

A. Elected via general election – serves a -year term.

Article II,
Chapter. I,
Section 18

VI. CITY ATTORNEY

A. Elected by the Common Council – serves at the pleasure of Council.

Article III,
Chapter I,
Section 7

VII. ADDITIONAL CITY OFFICERS

A. Provisions of the City Charter allowed the Mayor to appoint and remove from office other City officers who might be required to perform acts relevant to City business. This was an unspecific in general power which allowed the Mayor to facilitate the organization of City structure.

Article II,
Chapter I,
Section 2

VIII. CITY DEPARTMENTS

- A. Department of Finance, Ways and Means
- B. Department of Police, Health, and Morals
- C. Department of Streets and Public Buildings
- D. Department of Fire and Sewers
- E. Department of Water

NOTE: This form of government would have been authorized under the Home-Rule Charter System.

* Information obtained from City Charter of 1909.

APPENDIX “F”

“1915” CHARTER FORM OF MAYOR-COUNCIL GOVERNMENT *

Charter Article

Article II,
Chapter I,
Section 1

I. COMMON COUNCIL CONSISTING OF:

A. One legislative body.

Art. II,
Chap. I,
Sec. 2 and
2-d

1. Five members elected at large – serves four-year term.
2. The Council no longer supervisor a Manager of Operations to be responsible for their operations. (See VIII, A-5 of this Appendix.)

Article
III,
Chapter I,
Section 1

II. MAYOR

A. Chief Executive Office of the City.

Art. II,
Chap. I,
Sec. 14

1. Elected via general election for four-year term.
2. “He shall also be ex-officio President of the Common Council and have a voice but not a vote in its proceedings. The powers and duties of the Mayor as President of Common Council shall not...Conflict with or limit his powers in the capacity of Mayor.”
3. Granted veto powers over Council decisions to pass legislative bills.

Article
III,
Chapter
II,
Section 1
Article
III,
Chapter
III,
Section 1

III. CITY CLERK

A. Elected by the Common Council – serves a two-year term.

IV. AUDITOR AND ASSESSOR

A. Appointed by the Mayor and confirmed by the Council – serves a four-year term.

Article
III,

V. TREASURER AND TAX COLLECTOR

Chapter IV,
Section 1
Article II,
Chapter I,
Section 18

A. Elected via general election – serves a two-year term.

VI. CITY ATTORNEY

A. Elected by the Common Council – serves at the pleasure of Council.

Article III,
Chapter I,
Section 7

VII. ADDITIONAL CITY OFFICERS

A. Provisions of the City Charter allowed the Mayor to appoint and remove from office other City officers who might be required to perform acts relevant to City business. This was an unspecific in general power which allowed the Mayor to facilitate the organization of City structure.

Article II,
Chapter I,
Section 2-e & 2-i

VIII. CITY DEPARTMENTS

A. Operating Department (includes):

1. This department was headed by a “Manager of Operations” who was appointed or removed by Council vote and Mayor confirmation. This position was sometimes confused with “City Manager.” (City Manager position was not created until 1931 via a new City Charter.)
2. Harbor.
3. Public Streets and Buildings.
4. Sewer and Water Systems.
5. Office of the City Engineer.

Art. II,
Chap. I,
Sect. 2-f-2-g;
Art. VI,
Chap. I,
Sec. 1;
Art. VII,
Sec. 1;
Art. III,
Chap. 7
1/2, Sec. 1;

- B. Police Department
- C. Fire Department
- D. Finance Department
- E. Education Department
- F. Playground Commission
- G. Park Commission
- H. Cemetery Commission
- I. Civil Service Commission
- J. Board of Health

Art V.
Chap. VII,
Sec. 1;
Art. V,
Chap. IX,
Sec. 1;
Art. XI,
Sec. 1;
Art. IX,
Chap. III,
Sec. 1

NOTE: This form of government would have been authorized under the Home-Rule Charter System.

*Information obtained from the City Charter of 1915.

APPENDIX “G”

The City Charter of 1931 established the Council-Manager form of government in San Diego. On Jan. 1, 2006, the City of San Diego's system of government changed from a City-Manager form to a Strong-Mayor form. This was for a five-year trial basis which was approved by city voters in November 2004. In June 2010, the voters elected to make the change permanent.

Under "Strong-Mayor," the Mayor is the City's Chief Executive Officer, similar to the governor or the president. The Council is the legislative body, providing checks and balances to the Mayor's authority. The City Clerk is appointed by a vote of a majority of the Council.

“1931” CHARTER FORM OF MANAGER-COUNCIL GOVERNMENT *

Charter Article

Article
III,
Section 12

I. CITY COUNCIL CONSISTING OF:

- A. Six members, one member from each of the six districts of the City, who shall be elected via general election – serves a four-year term.

Article IV,
Section
24

II. MAYOR

- A. Elected via general election for four-year term.
- B. Has no power of veto but does have a vote as a member of the Council.
- C. Official “Head of the City” (Previously referred to as “Chief Executive Officer of the City”).

Article V,
Section
27

III. CITY MANAGER

- A. Elected by the Council and Mayor.
- B. Duties include supervising the administration of the affairs of the City and to make recommendations to the Council.
- C. Can Be removed from office by a majority vote of the Council and Mayor.
- D. Note: City Manager position eliminated the need for a “Manager of Operations” established in the City Charter of 1915.

Article V,
Section
38

IV. CITY CLERK

- A. Elected by the Council for an indefinite term.

Article V,
Section
39

V. CITY AUDITOR AND COMPTROLLER

- A. Elected by the Council for an indefinite term.
- B. Title changed from that of “Auditor and Assessor.”

Article V,
Section
45

VI. CITY TREASURER

- A. Appointed by the City Manager and confirmed by the Council.
- B. Former tax collection duties assigned to the County Tax Collector.

Article V,
Section
40

VII. CITY ATTORNEY

- A. Elected via general election - serves a four-year term.

Article V,
Section
26

VIII. ADDITIONAL CITY OFFICERS

- A. The City Manager with Council approval may appoint additional “experts” or “consultants” to facilitate the operation of the City.

Article V,
Section
46-52

IX. CITY DEPARTMENTS

- A. Department of Public Works (includes):
 - 1. Division of Streets
 - 2. Division of Sewers
 - 3. Division of Refuse Collection & Disposal
 - 4. Division of Public Buildings
 - 5. Division of Shops
 - 6. Division of Pueblo & Unimproved Lands
- B. Department Water

- Art. V,
Sec. 53
 - Art. V,
Sec. 54
 - Art. V,
Sec. 55
 - Art. V,
Sec. 56
 - Art. V,
Sec. 57
 - Art. V,
Sec. 58
 - Art. V,
Sec. 59
 - Art. V,
Sec. 60
 - Art. V,
Sec. 61
 - Art. V,
Sec. 62
 - Art. V,
Sec. 63
- C. Department Harbors
 - D. Department Parks
 - E. Bureau of Safety
 - 1. Police
 - 2. Fire
 - 3. Inspection
 - F. Department of Public Health
 - G. Department of Social Welfare
 - H. Department of Playgrounds and Recreation
 - I. Department of Library

NOTE: This form of government would have been authorized under the Home-Rule Charter System.

*Information obtained from the City Charter of 1931.

APPENDIX "H"

CITY ORGANIZATION IMMEDIATELY PRIOR TO "MANAGER" FORM – 1931*

I. ELECTED OFFICIALS

- A. Mayor
- B. Councilmen (5)
- C. City Treasurer
- D. Police Judge

II. OFFICIALS APPOINTED BY COUNCIL

- A. Manager of Operations
- B. City Clerk
- C. City Attorney
- D. City Engineer
- E. Hydraulic Engineer
- F. Fire Chief
- G. Street Superintendent
- H. Superintendent of Water Distribution
- I. Purchasing Agent

III. OFFICIALS APPOINTED BY MAYOR AND CONFIRMED BY THE COUNCIL

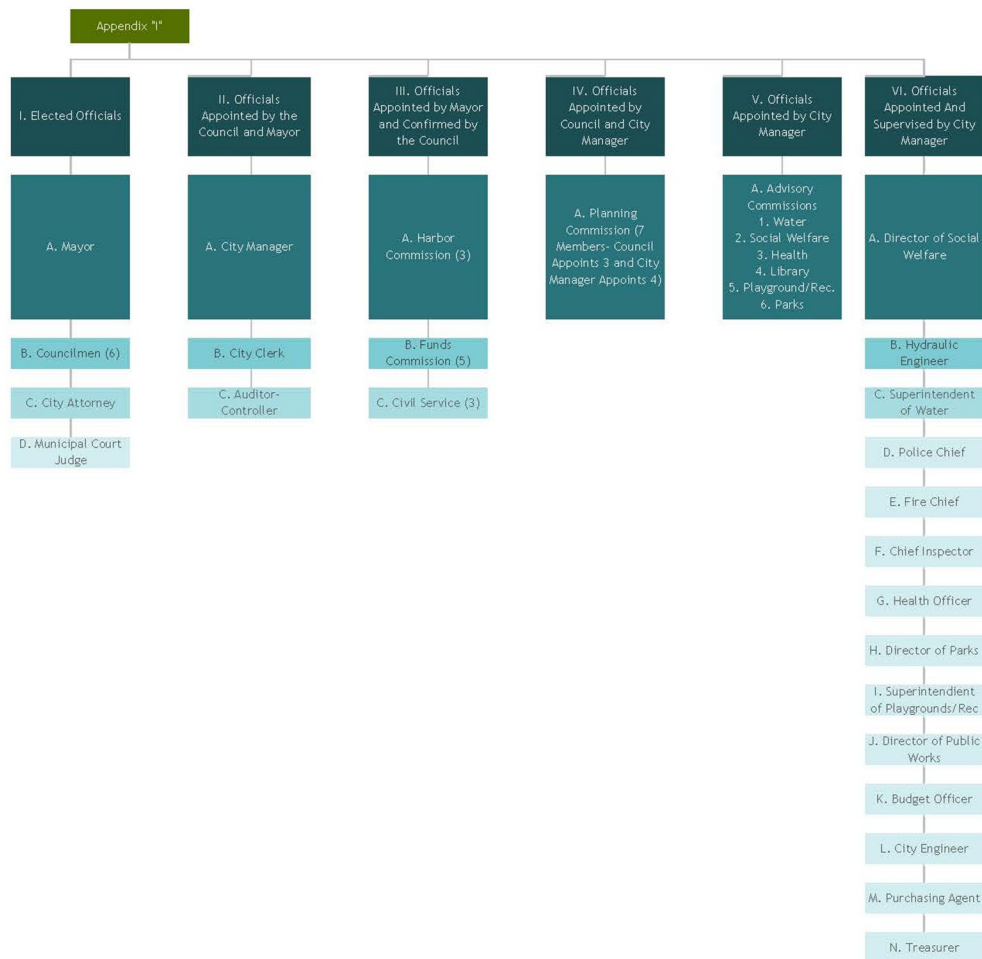
- A. City Auditor
- B. Police Chief
- C. Health Board (3 members)
- D. Playground Commission (3 members)
- E. Planning Commission (3 members)
- F. Library Trustees (3 members)
- G. Civil Service Commission (3 members)
- H. Park Commission (3 members)
- I. Cemetery Commission (3 members)
- J. Harbor Commission (3 members)

- ❖ Stone, Harold, City Manager Government in San Diego, Chicago, 1939, Public Administration Service.

APPENDIX "I"

CITY ORGANIZATION IMMEDIATELY AFTER "MANAGER" FROM 1931-2004

City Organization 1931-2004



- I. ELECTED OFFICIALS
 - A. Mayor
 - B. Councilmen (6)
 - C. City Attorney
 - D. Municipal Court Judge

- II. OFFICIALS APPOINTED BY THE COUNCIL AND MAYOR
 - A. City Manager
 - B. City Clerk
 - C. Auditor-Comptroller

- III. OFFICIALS APPOINTED BY THE MAYOR AND CONFIRMED BY THE COUNCIL
 - A. Harbor Commission (3 members)
 - B. Funds Commission (5 members)
 - C. Civil Service Commission (3 members)

- IV. OFFICIALS APPOINTED BY COUNCIL AND CITY MANAGER
 - A. Planning Commission (7 members – Council appoints 3 and City Manager appoints 4)

- V. OFFICIALS APPOINTED BY CITY MANAGER
 - A. Advisory Commissions
 - 1. Water
 - 2. Social Welfare
 - 3. Health
 - 4. Library
 - 5. Playground & Recreation
 - 6. Parks

- VI. OFFICIALS APPOINTED AND SUPERVISED BY THE CITY MANAGER
 - A. Director of Social Welfare
 - B. Hydraulic Engineer
 - C. Superintendent of Water Distribution
 - D. Police Chief
 - E. Fire Chief
 - F. Chief Inspector

- G. Health Officer
- H. Director of Parks
- I. Superintendent of Playgrounds and Recreation
- J. Director of Public Works
- K. Budget Officer
- L. City Engineer
- M. Purchasing Agent
- N. Treasurer

*Stone, Harold, City Manager Government in San Diego, Chicago, 1939, Public Administration Service.

APPENDIX "J"
MAYORS

<u>NAME</u>	<u>TERM</u>
T.W. Sutherland (Alcalde).....	Prior to incorporation
Joshua Bean	1850 – 1851
David B. Kurtz	1851 – 1852
George P. Tebbetts.....	1852
(Board of Trustees) *	1852 – 1888*
William J. Hunsaker	1888 – 1889
Douglas Gunn	1889 – 1891
Mathew Sherman	1891 – 1893
William H. Carlson	1893 – 1897
Daniel C. Reed	1897 – 1899
Edwin M. Capps	1899 – 1901
Frank P. Frary	1901 – 1905
John L. Sehon	1905 – 1907
John F. Forward, Sr.	1907 – 1909
Grant Conard	1909 – 1911
James E. Wadham.....	1911 – 1913
Charles F. O'Neill.....	1913 – 1915
Edwin M. Capps (served also 1899 – 1901).....	1915 – 1917
Louis J. Wilde	1917 – 1921
John L. Bacon	1921 – 1927
Harry C. Clark	1927 – 1931
Walter W. Austin.....	1931 – 1932
John F. Forward, Jr.	1931 – 1932
(resigned 8/22/34)	
Rutherford B. Irones	1934 – 1935
(appointed 8/22/34)	
Percy J. Benbough.....	1935 – 1942
.....(died 11/4/42)	
Howard B. Bard	1942 – 1943
.....(appointed 11/30/42)	
Harley E. Knox	1943 – 1951
John D. Butler	1951 – 1955
Charles C. Dail	1955 – 1963
Frank Curran	1963 – 1971
Pete Wilson	1971 – 1982
.....(resigned to be a U.S. Senate)	
Roger Hedgecock	1983 – 1986
Ed Struiksma	(acting) 1985 – 1986

Maureen O'Connor	1986 – 1993
Susan Golding	1993 – 2000
Dick Murphy	2000 – 2005
Jerry Sanders	2005 – 2012
Bob Filner	2012 – 2013
Todd Gloria	(interim) 2013 – 2014
Kevin L. Faulconer	2014 – 2020
Todd Gloria	2020 – Present

NOTE: Names have been obtained from City of San Diego Annual Reports and Council minutes.

*Between 1852 and 1888 a Board of Trustees headed by a president replaced the Common Council and Office of the Mayor. Names of board members and board presidents are listed in appendices P and Q.

APPENDIX “K”

CITY MANAGERS

<u>NAME -</u>	<u>TERM</u>
H.H. Esselstyn.....	1932 – (May to July)
A.V. Goeddel	1932 – 1933 (July to May)
Fred Lockwood.....	1933 – 1934 (May – Sept)
George L. Buck.....	1934 – 1935 (Sept to May)
Raw W. Flack.....	1935 – 1939
Fred A. Rhodes	1940 – 1941
Walter W. Cooper.....	1941 – 1944
Fred A. Rhodes	1945 – 1949
O.W. Campbell.....	1949 – 1957
George Bean	1957 – 1961
T.W. Fletcher.....	1961 – 1967
W.H. Hahn	1967 – 1971
Kimbell H. Moore	1971 – 1974
E. McKinley	1974 – 1978
Ray Blair, Jr.	1978 – 6/27/1985
(departing City)	
John Lockwood (Acting City Manager - until replacement found)	6/28/1986
Sylvester Murray	1985 – 1986
John Lockwood.....	1986 – 1991
Jack McGrory.....	1991 – 1997
Penelope Culbreath-Graft (acting).....	1997 – 2000
Michael T. Uberuaga	1997 – 2004
Lamont Ewell.....	2003 – 2005
Ronnie Froman/COO.....	2006 – 2007
Jay Goldstone/COO.....	2008 – 2013
Walt Ekard (interim COO)	2013 – 2013 (Oct)
Scott Chadwick/COO	2013 – 2018
Kris Michell/COO	2017 – 2020
Jay Goldstone/COO.....	2020 – 2022
Eric K. Dargan/COO.....	2022 – Present

On Jan. 1, 2006, the City of San Diego's system of government changed from a City-Manager form to a Strong-Mayor form.

❖ Names have been obtained from City of San Diego Annual Reports

APPENDIX "L" *

CITY CLERK OF SECRETARIES OF BOARDS OF TRUSTEES

<u>NAME</u>	<u>TERM</u>
John Conger	1850
W.E. Rust	1850
A.J. Matsell	1851
Frederick J. Painter	1851
G.P. Tebbetts.....	1852
W.C. Ferrell*	1853
E.W. Morse*	1853 – 1856
T.R. Darnell*	1856
D.B. Hoffman*	1857
J.R. Gitchell*	1858
James Donohoe*	1859 – 1860
D.A. Hollister*	1860 – 1862
F.L. Brill*.....	1862 – 1865
G.A. Pendleton*	1865 – 1867
T.H. Bush*	1867 – 1868
Joshua Sloane*	1868 – 1869
Mathew Sherman*	1869 – 1870
A.B. McKean*	1870 – 1872
E.G. Haight*	1872 – 1874
M. Keating*	1874 – 1876
S. Statler*	1876 – 1877
M.P. Shaffer*	1877 – 1879
H.T. Christian*	1879 – 1880
Thomas Whaley*	1880 – 1882
H.T. Christian*	1882 – 1884
J.A. Thomas*	1888 – 1889
W.M. Gassaway.....	1889 – 1890
J.F. Patton.....	1890 – 1891
K.J. Ware.....	1891 – 1893
G.D. Goldman.....	1893 – 1904
H.W. Vincent	1904 – 1905
John T. Butler.....	1905 – 1910
Allen H. Wright.....	1911 – 1938
Fred W. Sick	1938 – 1938
J.M. Ashley	1938 – 1938
Fred W. Sick	1939 – 1957

Phillip Acker 1958 – 1966
John G. Lockwood..... 1966 – 1971
Edward C. Nielsen 1971 – 1977
Charles G. Abdelnour 1977 – 6/30/2005 (retired)
Elizabeth Maland..... 2005 – Present

*Secretaries of Boards or Trustees

** Names obtained from City Clerk’s Office, Common Council Minutes, and City of San Diego Annual Reports

APPENDIX “M” *

POLICE DEPARTMENT CHIEFS

<u>NAME</u>	<u>TERM</u>
Ágoston Haraszthy (Marshal)	1851–1852
Joseph Reiner (Marshal)	1852
Joseph Coyne	1887–1892
J.W. Brenning	1892–1897
D. Carnes	1897–1898
James Russell	1898–1901
E.W. Bushyhead	1901–1903
A.A. Thomas	1903–1907
W.T. Neely	1907–1909
J.K. Wilson	1909–1917
Joseph Steer	1917– 1918
S.P. McMullen	1918 – 1919
J.A. Patrick	1919– 1927
J.V. Doran	1927– 1929
A.R. Hill	1929– 1931
P.J. Benbough	1931 – 1931
H.A. Scott	1931 – 1932
R.P. Newsom	1932 – 1933
H.J. Raymond	1933 – 1933
G.M. Sears	1934 – 1939
J.T. Peterson	1932 - 1934, 1939-1940
Clifford E. Peterson	1940 – 1947
A.E. Jansen	1947 – 1962
W.S. Sharp	1962 – 1968
O.J. Roed	1968 – 1971
R.L. Hoobler	1971 – 1975
William B. Kolender	1975 – 1988
David Bejarano	1999 – 2003
William M. Lansdowne	2003 – 2014 (retired 3/3/2014)
Shelley Zimmerman	2014 – 2018 (retired 3/1/2018)
David Nisleit	2018 – Present

- ❖ Names have been obtained from City of San Diego Annual Reports and the Police Department.

APPENDIX “N” *

FIRE DEPARTMENT CHIEFS

<u>NAME</u>	<u>TERM</u>
A.B. Cairnes	1899 – 1905
R.A. Shute	1905 – 1907
E. Donnelly	1907 – 1909
Louis Almgren	1909 – 1935
J.E. Parrish	1935 – 1947
G.E. Courser	1947 – 1960
R.W. Shukraft	1960 – 1968
L.T. Bell	1968 – 1975
D.J. Rogers	1975 – 1979
Earle Roberts	1979 – 1984
Roger C. Phillips	1984 – 1985
John Delotch	1985 – 1992
Robert E. Osby	1992 – 2002
Jeff Bowman	2002 – 2006
Tracy Jarman	2006 – 2009
Javier Mainar	2009 – 2015
Brian Fennessy	2015 – 2018
Colin Stowell	2018 – Present

❖ Names have been obtained from City of San Diego Annual Reports and the Fire Department

APPENDIX "O" *

COUNCIL MEMBERS 1850 to 1852

<u>NAME</u>	<u>TERM</u>
C. P. Noell	1850
Atkins S. Wright.....	1850
Charles Haraszthy	1850
Charles Johnson.....	1850 - 1851
William Leamy.....	1850 - 1852
Philip Crosthwaite	1850
G. Hooper.....	1850
John Brown.....	1851
G. P. Tebbetts	1851
E. Wall.....	1851
A. Blackburn.....	1851
J. Jordan	1851
M. Wrightington	1851
J. J. Ames.....	1851
John Dillon	1852
William P. Toler	1851

❖ Names have been obtained from the minutes of the Common Council.

APPENDIX "P" *

THREE-MEMBER BOARDS OF TRUSTEES – 1852 – 1872

<u>NAME</u>	<u>TERM</u>
C. P. Noell – President	1852
C. J. Coutts – Treasurer	1852
G. P. Tebbetts – Secretary	1852
J. W. Robinson – President	1852 – 1853
W. T. Ferrell – Secretary	1852 – 1853
L. Rose – Treasurer	1852 – 1853
L. Rose – President	1853 – 1855
E. W. Morse – Secretary	1853 – 1856
G. Lyons – Treasurer	1853 – 1856
Julian Ames/Thomas Collins – Presidents	1855 – 1857
T. R. Darnall – Secretary	1856 – 1857
Joseph Smith – Treasurer	1856 – 1857
H. W. Whaley – President	1857 – 1858
D. B. Hoffman – Secretary	1857 – 1858
H. C. Land – Treasurer	1857 – 1858
Thomas Whaley – President	1858 – 1859
J. R. Gitchell – Secretary	1858 – 1859
Frank Ames – Treasurer	1858 – 1859
J. C. Bogart – President	1859
J. Donohoe – Secretary	1859
Frank Ames/W. W. Ware – Treasurers	1859
R. B. Tebbetts – President	1860
D. A. Hollister – Secretary	1860
M. Shiller – Treasurer	1860
D. B. Kurtz – President	1862
F. L. Brill – Secretary	1862
T. Caffer – Treasurer	1862

A. Cassidy – President	1865
G. A. Pendleton – Secretary	1865
J. S. Manassee – Treasurer	1865
J. S. Manassee – President	1867
T. H. Bush – Secretary	1867
E. W. Morse – Treasurer	1867
J. S. Manassee – President	1868
T. H. Bush – Secretary	1868
E. W. Morse – Treasurer	1868
P. J. Estudillo – President	1868
S. J. Sloane – Secretary	1868
T. M. Shiller – Treasurer	1868
J. McCoy – President	1869
A. B. McKean – Secretary	1869
J. Estudillo – Treasurer	1869

❖ Names have been obtained from the minutes of the Board of Trustees.

APPENDIX "Q" *

FIVE-MEMBER BOARDS OF TRUSTEES – 1872 to 1889

<u>NAME</u>	<u>TERM</u>
T. J. McCormick	1871
H. C. Haight	1871
J. M. Boyd	1871
J. Estudillo	1871
D. W. Briant	1871
J. M. Boyd	1872
D. W. Briant	1872
H. C. Haight	1872
W. A. Bergole	1872
J. Estudillo	1872
J. Estudillo	1873 – 1874
M. Keating	1873 – 1874
E. Verazie	1873 – 1874
J. M. Boyd	1873 – 1874
W. A. Bergole	1873 – 1874
M. Keating	1875
W. A. Bergole	1875
P. O'Neill	1875
J. M. Boyd	1875
D. W. Briant	1875
P. O'Neill	1876
D. McCarthy	1876
W. A. Bergole	1876
D. W. Briant	1876
J. M. Boyd	1876
O. Rogers	1877
D. W. Briant	1877
W. A. Bergole	1877
D. McCarthy	1877
P. O'Neill	1877

J. McCoy	1878
D. McCarthy	1878
A. Julian	1878
D. Briant	1878
E. Rogers	1878
J. McCoy	1879 – 1881
S. Slade	1879 – 1881
J. M. Pierce	1879 – 1881
J. H. Snyder	1879 – 1881
S. P. Jones	1879 – 1881
J. McCoy	1882 – 1884
S. Slade	1882 – 1884
A. Schneider	1882 – 1884
J. Snyder	1882 – 1884
J. Jones	1882 – 1884
J. McCoy	1884 – 1886
W. Stewart	1884 – 1886
M. Sherman	1884 – 1886
A. Schneider	1884 – 1886
J. Snyder	1884 – 1886
C.C. Hamilton	1886
G.F. Judson	1886
W. Stewart	1886
J. Sloan	1886
W. Carlson	1886
M. D. Hamilton	1887 – 1889
A. H. Julian	1887 – 1889
J. A. McCrae	1887 – 1889
J. H. Woolman	1887 – 1889
C. C. Valle	1887 – 1889

*Names have been obtained from the minutes of the Common Council

APPENDIX "R*"

BOARD OF DELEGATES, 1889 – 1905**

<u>NAME</u>	<u>TERM</u>
Melvin Stone	1889 – 08/89 ¹
George Low.....	1889 – 11/89 ¹
A. B. Seybolt	1889 – 04/90 ¹
G. M. Wetherbee	1889 – 04/90 ¹
J. P. Davies.....	1889 – 05/90 ¹
A. Julian	1889 – 06/90 ¹
W. R. Day	1889 – 09/90
G. G. Brandt.....	1889 – 1891
William Cooper	1889 – 1891
C. E. Health.....	1889 – 1891
D. H. Hewitt.....	1889 – 1891
R. G. Hulburt	1889 – 1891
C. F. Kamman.....	1889 – 1891
W. J. Lyons.....	1889 – 1891
John H. Marshall.....	1889 – 1891
F. C. Thompson.....	1889 – 1891
Paul Rediger	1889 – 1893
Charles W. Pauly.....	1889 – 1897
H. Wagner.....	08/05/89 – 1891 ²
S. W. Switzer	11/11/89 – 1891 ³
E. W. Elliott	04/07/90 ¹ – 06/30/90 ¹
W. Hollington.....	04/21/90 – 18915
D. C. Reed.....	(see ⁶)
John Thurman.....	05/26/907 – 12/90 ¹
A. C. Morgan.....	06/30/90 – 01/03/91
W. Llewelyn.....	06/30/90 – 1891 ²
I. G. Burnett.....	09/22/90 ¹⁰ – 02/16/91 ¹
J. F. Atherton	12/15/90 – 1891 ¹¹
W. E. Hadley	01/31/91 – 05/91 ¹²
W. Graham.....	02/16/91 – 05/91 ¹³
M. M. Conn	1891 – 04/92 ¹
Jacob Price.....	1891 – 04/92 ¹
A. N. Miller	1891 – 10/92 ¹⁴
Arthur G. Nason.....	1891 – 12/92 ¹
W. W. Wetzell.....	1891 – 12/92 ¹

J. W. Burns.....	1981 – 01/93 ¹
G. H. Crippen.....	1891 – 1893
Stephen Doud.....	1891 – 1893
J. F. Escher.....	1891 – 1893
B. F. Mertzman	1891 – 1893
W. J. Prout.....	1891 – 1893
H. H. Williams.....	1891 – 1893
E. C. Thorpe	1891 – 1893;
.....	11/19/1900 – 1903 ¹⁵
H. E. Doolittle.....	1891 – 10/93 ¹
S. F. Barker	1891 – 1895
Frederick Baker.....	1891 – 1897
A. D. Murtha.....	04/11/92 – 1893 ¹⁶
George B. Watson	04/11/92 – 1893 ¹⁷
N. R. Gunnis	10/24/92 – 1893 ¹⁸
Amos Beard	12/05/92 – 1893 ¹⁹
Henry Sweeney	12/05/92 – 1895 ²⁰
W. N. Nirrell	01/03/93 – 05/1893 ²¹
C. H. Brown	1893 – 01/94 ¹
H. L. Barrows	1893 – 1895
W. J. Davis.....	1893 – 1895
William H. Kroah	1893 – 1895
Fred H. Robinson.....	1893 – 1895
George Rotnor.....	1893 – 1895
Thomas H. Dunkin	1893 – 1895
George M. Hovice.....	1893 – 1897
Dan F. Jones	1893 – 1897
S. H. Olmstead.....	1893 – 10/03/98 ¹
C. C. Hakes.....	1893 – 1897; 09/06/98
.....	1899 ²²
Horace Brandt.....	11/06/93 – 1895 ²²
F.P. Bruner	01/16/94 – 1895 ²³
N.V. Paddock	1895 – 04/96 ²⁵
J.S. Altamarino.....	1895 – 1897
Edwin S. Burgert.....	1895 – 1897
John Campbell.....	1895 – 1897
J.L. Paulsen.....	1895 – 1897
John F. Warner.....	1895 – 1897
Herman Welisch	1895 – 1897
Frank A. James.....	1895 – 1899
M.J. Perrin	1895 – 1899
George B. Chapman.....	04/27/96 – 1897;
	01/29/1900 – 1905 ²⁶

George F. Ruble.....	1897 – 10/97 ¹
E.H. Wright.....	1897 – 11/01/97 ¹ ;
10/03/98 – 1901; 1903 – 1905 ²⁷	
Hiram W. Alden	1897 – 09/98 ¹
J.H. Cassidy.....	1897 – 11/98 ¹
A.P. Johnson, Jr.....	1897 – 11/98 ¹
W.H. Doddridge.....	1897 – 1899
H.M. Landis	1897 – 1899
Dr. A. Morgan.....	1897 – 1899
Walter J. Morgan.....	1897 – 1899
A. A. Thorp	1897 – 06/1900 ²⁵
F. W. Barnes	1897 – 11/1900 ¹
John W. Lambert.....	1897 – 1905
J. M. Williamson	1897 – 1901; 1903 – 1905
Frank P. Frary	10/04/97 – 1901 ²⁸
W. L. Frevert.....	11/01/97 – 1901 ²⁹
C. F. Francisco.....	11/21/98 – 1899 ³⁰
George A.L. Urban.....	12/05/98 – 1901 ³¹
C. C. Craig	1899 – 12/04/99 ¹
W. W. Whitson	1899 – 10/1900 ¹
E. E. Denton.....	1899 – 1901
H. C. Gordon.....	1899 – 1901
Otto Sippell.....	1899 – 1901
E. G. Bradbury.....	1899 – 1903
Edward Gutwillig.....	1899 – 1903
Henry Woolman.....	1899 – 1903
W. H. C. Ecker.....	1899 – 1905
George McNeill	1899 – 1905
A. H. Kayser.....	12/04/99 – 1903 ³²
James S. Clark	06/18/1900 ³³ – 06/1902 ¹
Robert J. Blair.....	1901 – 09/1902 ¹
Barker Burnell.....	1901 – 1903
Henry Busch.....	1901 – 1903
George Butler	1901 – 1903
M. W. Jenks.....	1901 – 1903
Frank H. Briggs.....	1901 – 1905
R. P. Guinan.....	1901 – 1905
W. W. Lewis	1901 – 1905
D. L. Kretsinger.....	06/30/02 – 1903 ³⁴
F. E. Patterson.....	1903 – 12/1903 ³⁵
J. T. Butler	1903 – 07/06/03 ¹
R. P. Niles	1903 – 09/08/03 ¹⁴
E. W. Peterson.....	1903 – 12/19/03 ¹

Joseph J. Richert	1903 – 11/28/04 ¹
Frank C. Butler	1903 – 1905
L. A. Creelman.....	1903 – 1905
John L. Sehon.....	1903 – 1905
James Simpson	1903 – 1905
Don M. Stewart	1903 – 1905
Hewlett Scudder.....	07/02/03 – 1905 ³⁶
J. K. Weed.....	09/08/03 – 1905 ³⁷
Dr. Charles L. Good.....	12/21/03 – 1905 ³⁸
F. T. Scripps.....	11/28/04 – 1905 ³⁹

NOTES

(BOARD OF DELEGATES)

1. Resigned
2. Appointed to replace Melvin Stone
3. Appointed to replace George Low
4. Appointed to replace G. M. Wetherbee
5. Appointed to replace A. B. Seybolt
6. 05/19/90 Appointed to replace J. P. Davies but failed to qualify for office, never served.
7. Appointed to replace J. P. Davies
8. Appointed to replace A. Julian; seat declared vacant in 1891 due to move outside of the City
9. Appointed to replace E. W. Elliott
10. Appointed to replace W. R. Day
11. Appointed to replace John Thurman
12. Appointed to replace A. C. Morgan
13. Appointed to replace I. G. Burnett
14. Seat declared vacant due to move out of State
15. Appointed in 1900 to replace F. W. Barnes, then elected in 1901
16. Appointed to replace M. M. Conn
17. Appointed to replace Jacob Price
18. Appointed to replace A. N. Miller
19. Appointed to replace W. W. Wetzell
20. Appointed to replace Arthur G. Nason, then elected in 1893
21. Appointed to replace J. W. Burns
22. Appointed in 1898 to replace Hiram W. Alden
23. Appointed to replace H. E. Doolittle
24. Appointed to replace C. H. Brown
25. Passed away
26. Appointed in 1896 to replace N. V. Paddock; appointed in 1900 to replace W. W. Whitson, then elected in 1901 and 1903
27. Appointed in 1898 to replace S. H. Olmstead, then elected in 1899
28. Appointed to replace George F. Ruble
29. Appointed to replace E. H. Wright, then elected in 1899
30. Appointed to replace J. H. Cassidy
31. Appointed to replace A. P. Johnson, Jr., then elected in 1899
32. Appointed to replace C. C. Craig, then elected in 1901
33. Appointed to replace A. A. Thorp, then elected in 1901
34. Appointed to replace James S. Clark
35. Appointed to replace Robert J. Blair
36. Appointed to replace J. T. Butler

37. Appointed to replace R. P. Niles
38. Appointed to replace E. W. Peterson
39. Appointed to replace Joseph J. Richert

APPENDIX "S*"

ALDERMEN, 1889 – 1905 **

C. F. Francisco	1889 – 01/31/91 ¹
W. A. Begole	1889 – 1891
Dave Cave	1889 – 1891
H. F. Norcross	1889 – 1891
H. A. Perry	1889 – 11/91 ¹
H. F. Christian	1889 – 1893
John C. Fisher.....	1889 – 1893
A. G. Gassen.....	1889 – 1893
1893 – 1897Simon Levi	1889 – 12/99 ¹
D. C. Reed.....	01/31/91 – 05/91 ²
C. C. Brandt.....	1891 – 1895
S. J. Sill.....	1891 – 1895
H. P. Whitney	1891 – 1895
A. E. Nutt	1891 – 1895;
.....	07/21/96 ³ – 11/28/98 ¹
W. E. Howard.....	11/05/91 – 1893 ⁴
W. J. Prout.....	1893 – 07/21/96 ¹
Joseph S. Bachman ¹	1893 – 1897
Blochman.....	1893 – 1897
George H. Spears	1893 – 1897
Suios Beard.....	1895 – 1899
S. E. Dodson	1895 – 1899
Henry Sweeney	1895 – 1899
George B. Watson	1895 – 08/25/02 ¹
Charles W. Pauly.....	1897 – 03/98 ¹
L. A. Blochman.....	1897 – 1901
Samuel Gordon Ingle.....	1897 – 07/01/1901 ¹
S. W. Hackett.....	03/07/98 ⁵ – 06/1900 ¹
Arthur G. Nason	11/28/98 – 1899 ⁶
Homer G. Taber	1899 – 1901
C. C. Hakes.....	1899 – 05/08/01 ¹
J. P. M. Rainbow.....	1899 – 12/05/04 ¹
Dan F. Jones	1899 – 1905
H. M. Landis.....	12/04/99 – 1905 ⁷
Carl I. Ferris	06/04/1900 – 1901 ⁸
George M. Hawley	1901 – 08/09/01 ¹
F. C. Hyers	1901 – 1905

M. J. Perrin	1901 – 1905
W. W. Whitson	05/08/01 – 1903 ⁹
K. L. Parrot	08/09/01 ¹⁰ – 03/24/02 ¹
Charles N. Clark	10/07/01 – 1903 ¹¹
S. T. Johnson	03/24/02 – 1905 ¹²
W. F. Ludington	09/02/02 – 1903 ¹³
George H. Crippen	1903 – 1905
J. M. Steade	1903 – 1905
Henry Woolman.....	12/05/04 – 1904 ¹⁴

* Names have been obtained from Minutes of Board of Aldermen

** Four-year term, elected at large (Nine (9) members)

NOTES

(ALDERMEN)

1. Resigned
2. Appointed to replace C. F. Francisco
3. Appointed in 1896 to replace W. J. Prout, then elected in 1897
4. Appointed to replace H. A. Perry
5. Appointed to replace Charles W. Pauly, then elected in 1899
6. Appointed to replace A. E. Nutt
7. Appointed to replace Simon Levi, then elected in 1901
8. Appointed to replace S. W. Hackett
9. Appointed to replace C. C. Hakes
10. Appointed to replace George M. Hawley
11. Appointed to replace Samuel Gordon Ingle
12. Appointed to replace K. L. Parrot
13. Appointed to replace George B. Watson
14. Appointed to replace J. P. M. Rainbow

APPENDIX "T"

COMMON COUNCIL, 1905 – 1932 **

<u>NAME</u>	<u>TERM</u>
W. B. Hage	02/06/05 – 05/05 ¹
S. T. Johnson.....	02/06/05 – 05/05 ¹
Dan F. Jones.....	02/06/05 – 05/05 ¹
John W. Lambert.....	02/06/05 – 05/05 ¹
N. D. Nichols.....	02/06/05 – 05/05 ¹
M. J. Perrin.....	02/06/05 – 05/05 ¹
Henry Woolman	02/06/05 – 05/05 ¹
.....	08/12/07 – 1902 ²
John B. Osborne.....	02/06/05 ¹ – 11/20/05 ²
A. P. Johnson, Jr.	02/06/05 ¹ – 1907
L. A. Blochman	1905 – 1907
Jay N. Reynolds	1905 – 1907
E. C. Thorpe	1905 – 1907
Charles Kelly.....	1905 – 05/28/084
L. A. Creelman	1905 – 1909
F. J. Goldkamp	1905 – 1909
George McNeill.....	1905 – 1909
W. F. Ludington.....	12/04/05 ⁵ – 12/03/06 ³
H. S. Morrow	12/03/06 – 1907 ⁶
James E. Connell	1907 – 08/05/07 ³
George E. Mahler	1907 – 09/06/07 ³
A. E. Dodson.....	1907 – 11/09/03 ³ ;
.....	1909-1913
Percival E. Woods.....	1907 – 1913
William H. Palmer	1907 – 1909;
.....	09/30/18 – 1919 ⁷
H.B. Hakes	(see ⁸)
D.B. Northrup	09/23/07 ⁹ – 04/06/08 ³
Carl Winter	04/27/09 – 1909 ¹⁰
Nils Malmberg.....	06/01/08 – 1909 ¹¹
James E. Haskins.....	11/16/08 – 1902 ¹²
Claude Woolman	1909 – 06/15/1910 ³
Frank A. Salmons	1909 – 1911
John L. Sehon	1909 – 1913
Herbert R. Fay	06/09/10 ¹³ – 09/30/18 ³
Daniel K. Adams.....	1911 – 1915
Henry N. Manney.....	1913 – 10/15 ¹⁴

Percy J. Benbough	1913 – 1917
O.M. Schmidt	1913 – 1917
Walter P. Moore	1915 – 1919
C.W. Fox	11/24/15 – 1917 ¹⁵
John L. Bacon	1917 – 05/06/18 ³
Howard B. Bard	1917 – 06/24/18 ¹⁶
Virgilio Bruschi	1917 – 1929
Thomas J. Fisher	05/16/18 – 1919 ¹⁷
James H. Dougherty.....	09/17/18 – 1919 ¹⁸
Beecher Sterne	1919 – 08/11/19 ¹⁴
Fred A. Heilbron.....	1919 – 1925;
.....	01/05/26 – 1927 ¹⁹
Harry K. Weitzel.....	1919 – 11/09/25 ²⁰
John A. Held.....	1919 – 1927
Don M. Stewart	11/03/19 – 1927 ²¹
Louis C. Maire	1925 – 1932
Frank W. Seifert	1927 – 1929
Stewart P. McMullen	1927 – 01/05/31 ²²
Edward H. Dowell	1927 – 1931
James V. Alexander	1929 – 1932
Ira S. Ireby	1929 – 1932
Joseph J. Russo	1929 – 1933
Albert W. Bennett.....	01/22/31 – 1931 ²³
Alfred Stahel, Jr.....	1931 – 1932

*Names obtained from Minutes of the Board of Delegates

**From 1905 – 1909 two (2) year term, elected by Ward, from 1909 – 1932 four (4) year term elected at large and went from nine members to five.

NOTES

(COMMON COUNCIL)

1. Appointed by Governor on interim basis till elections held
2. Appointed in 1907 to replace James E. Connell
3. Resigned
4. Expelled by Council for violation to the Charter (did business with the City, trying to disguise it by conducting it through one of his employees)
5. Appointed to replace John B. Osborne
6. Appointed to replace W. F. Ludington
7. Appointed in 1918 to replace Herbert R. Fay
8. Appointed August 5, 1907 to replace James E. Connell, declined appointment
9. Appointed to replace George F. Mahler
10. Appointed to replace D. B. Northrup
11. Appointed to replace Charles Kelly
12. Appointed to replace A. E. Dodson
13. Appointed to replace Claude Woolman, then elected in 1911
14. Died
15. Appointed (after 437 ballots) to replace Henry N. Manney
16. Seat vacated due to excessive absences
17. Appointed to replace John L. Bacon
18. Appointed to replace Howard B. Bard
19. Appointed in 1926 to replace Harry K. Weitzel
20. Seat declared vacant
21. Appointed to replace Beecher Sterne
22. Resigned to take position on Board of Supervisors after 1930 election
23. Appointed to replace Stewart P. McMullen

APPENDIX "U"

CITY COUNCIL 1932 - Present

<u>NAME</u>	<u>TERM</u>
Joseph J. Russo	1931 - 1933
Albert W. Bennett (1) **	1932 - 1937
John R. Blakiston (4)	1932 - 1932
Leroy e. Goodbody (2)	1932 - 1934
Charles E. Anderson (6)	1932 - 1934
Dan Rossi (5)	1932 - 1935
Wayne Hood (3).....	1933 - 1934
Harry Warburton (4)	1933 - 1937
Alva S. Davis (3)	1934 - 1935
Will H. Cameron (2).....	1934 - 1935
Richard I. Scollin (6)	1934 - 1935
Raymond M. Wansley (2).....	1935 - 1939
Walter C. Wurfel (3).....	1935 - 1937
John S. Siebert (6).....	1935 - 1939
Bruce R. Stannard (5)	1935 - 1939
Addison E. Housh (3).....	1937 - 1941
Herbert E. Fish (4)	1937 - 1941
Wesley C. Crandall (1).....	1937 - 1939
Frederick W. Simpson (1).....	1939 - 1944
Louis F. Weggenman (2)	1939 - 1942
H. DeGraff Austin (2).....	1942 - 1945
Paul J. Hartley (3)	1941 - 1946
Ernest J. Boud (4).....	1941 - 1947
Harley E. Knox (5)	1939 - 1943
Albert E. Flowers (6)	1939 - 1943
Charles C. Dail (5)	1943 - 1955
Walter W. Austin (6).....	1943 - 1947
Gerald C. Crary (1).....	1944 - 1949
Charles B. Wincote (2).....	1945 - 1955
Elmer H. Blase (3).....	1946 - 1949
Vincent T. Godfrey (6).....	1947 - 1955
Chester L. Dorman (4).....	1947 - 1949
Franklin F. Swan (1)	1949 - 1953
Chester E. Schneider (3).....	1949 - 1961
George Kerrigan (4).....	1949 - 1961
Clair W. Burgener (1)	1953 - 1957

APPENDIX "U"

CITY COUNCIL 1932 – Present (cont.)

Dudley D. Williams (2)	1955 – 1961
Frank E. Curran (5)	1955 – 1963
Justin C. Evenson (6)	1955 – 1963
Ross G. Tharp (1)	1957 – 1961
William R. Hartley (2)	1961 – 1961
Helen R. Cobb (1)	1961 – 1971
Ivor de Kirby (2)	1961 – 1967
Harry F. Scheidle (3)	1961 – 1968
Allen Hitch (4 & 7 at separate times)	1961 – 1973
Tom Ham (4 & 5 at separate times)	1963 – 1969
Jack Walsh (6)	1963 – 1969
Floyd L. Morrow (5)	1965 – 1977
Mike Schaefer (8)	1965 – 1971
Sam T. Loftin (2)	1967 – 1971
Henry L. Landt (3)	1968 – 1973
Leon L. Williams (4)	1969 – 1982
Bob Martinet (6)	1969 – 1975
Gil Johnson (1)	1971 – 1977
Maureen O'Connor (2)	1971 – 1979
Jim Bates (8)	1971 – 1975
Lee Hubbard (3)	1973 – 1977
Jim Ellis (7)	1973 – 1977
Jess D. Haro (8)	1975 – 1978
Tom Gade (6)	1975 – 1979
Joel M. Strobl (7)	1976 – 1977
Bill Mitchell (1)	1977 – 1985
Bill Lowery (3)	1977 – 1981
Fred Schnaubelt (5)	1977 – 1981
Larry Stirling (7)	1977 – 1980
Lucy Killea (8)	1978 – 1982
Bill Cleator (2)	1979 – 1987
Mike Gotch (6)	1979 – 1987
Susan Golding (3)	1981 – 1983
Dick Murphy (7)	1980 – 1985 (resigned 7/1)
Ed Struiksma (5)	1981 – 1989
John Hartley (3)	1989 – 1993
Uvaldo Martinez (8)	1982 – 1986

APPENDIX “U”

CITY COUNCIL 1932 – Present (cont.)

Gloria D. McColl (3)	1983 – 1985
William Jones (4)	1982 – 1987
Abbe Wolfsheimer (1)	1985 – 1992
Bruce Henderson (6)	1987 – 1991
Wes Pratt (4)	1987 – 1991
Ron Roberts (2)	1987 – 1993
Judy McCarty (7)	1985 – 2000
George Stevens (4)	1991 – 2002
Valerie Stallings (6)	1991 – 2000
Harry Mathis (1)	1992 – 2000
Brain Wear (2)	1995
Christine Kehoe (3)	1993 – 2000
Barbara Warden (5)	1993 – 2000
Juan Vargas (8)	1993 – 2000
Scott Peters (1)	2000 – 2008
Toni Atkins (3)	2000 – 2008
Brian Maienschein (5)	2000 – 2008
Jim Madaffer (7)	2000 – 2008
Ralph Inzunza (8)	2001 – 2005 (resigned 7/05)
Charles Lewis (4)	2002 – 2004
Michael Zucchet (2)	2002 – 2005
Ben Hueso (8)	2005 – 2010
Donna Frye (6)	2001 – 2010
Tony Young (4)	2005 – 2013
Kevin Faulconer (2)	2006 – 2014
Carl DeMaio (5)	2008 – 2012
Marty Emerald (7)	2008 – 2012
Sherri S. Lightner (1)	2008 – 2016
Todd Gloria (1)	2008 – 2016
Lorie Zapf (6)	2010 – 2014
David Alvarez (8)	2010 – 2018
Marty Emerald (9)	2012 – 2016
Mark Kersey (5)	2012 – 2020
Scott Sherman (7)	2012 – 2020
Myrtle Cole (4)	2013 – 2018
Lorie Zapf (2)	2014 – 2018
Ed Harris (2)	2014 – 2014

APPENDIX “U”

CITY COUNCIL 1932 – Present (cont.)

Chris Cate (6)	2014 – Present
Barbara Bry (1)	2016 – 2020
Chris Ward (1)	2016 – 2020
Ricardo Flores/Georgette Gomez (9)	2016 – 2020
Monica Montgomery Steppe (4)	2018 – Present
Vivian Moreno (8)	2018 – Present
Jennifer Campbell (2)	2018 – Present
Vivian Moreno (8)	2018 – Present
Joe LaCava (1)	2020 – Present
Stephen Whitburn (3)	2020 – Present
Marni Von Wilpert (5)	2020 – Present
Kelvin H. Barrios/Sean Elo-Rivera (7)	2020 – Present
Raul Campillo (7)	2020 – Present

<https://www.sandiego.gov/city-clerk/elections/city/past/results>

*Names have been obtained from Election Records, Annual Reports, and Council Minutes

**Number indicates Council Districts represented (Districts began in 1932).

APPENDIX "V*"

APPOINTMENTS TO COUNCIL SINCE 1932

<u>DATE</u>	<u>DISTRICT</u>	<u>APPOINTEE</u>	<u>FORMER COUNCILMEMBER</u>
06/21/34	2	Will H. Cameron	Leroy E. Goodbody
07/02/34	3	Alva S. Davis	Wayne A. Hood
10/16/34	6	Richard E. Scollin	Charles E. Anderson
07/18/39	1	Frederick W. Simpson	Wesley C. Crandall
01/28/41	4	Ernest J. Boud	Herbert H. Fish
08/06/42	2	H. DeGraff Austin	Louis F. Weggenman
06/27/44	1	Gerald C. Crary	Frederick W. Simpson
01/12/45	2	Charles B. Wincote	H. DeGraff Austin
05/21/46	3	Elmer H. Blase	Paul J. Hartley
01/14/47	6	Vincent T. Godfrey	Walter W. Austin
10/08/47	4	Chester L. Dorman	Ernest J. Boud
06/06/61	2	Ivor de Kirby	William R. Hartley
12/12/68	3	Henry Landt	Harry F. Scheidle (resigned 12/03/68, elected to Board of Supervisors)
01/07/69	4	Leon L. Williams	Tom Hom (resigned 12/24/68)
01/16/69	6	Bob Martinet	Jack Walsh (resigned 01/06/69, elected to Board of Supervisor)
11/23/71	1	Gil Johnson	Helen R. Cobb (resigned)
01/23/75	8	Jess Haro	Jim Bates (resigned, elected to Board of Supervisors)
12/28/76	7	Joel M. Strobl	Jim Ellis (resigned, elected to State Assembly)
10/07/78	3	Lucy Killea	Jess Haro vacated seat; unexcused absences.
12/16/80	7	Dick Murphy	Larry Stirling (resigned, elected to State Assembly)
01/23/81	3	Susan Golding	Bill Lowery (resigned, was elected to Congress)
12/14/82	8	Uvaldo Martinez	Lucy Killea (resigned, elected to State Assembly)
12/20/82	4	William Jones	Leon Williams (resigned, elected to Board of Supervisors)
04/06/83	3	Gloria McColl	Susan Golding (resigned, joined Governor's staff)
12/08/86	8	Cecilia Ballesteros	Uvaldo Martinez (resigned on 11/12/1986, R-267221)

01/09/95	2	Scott Harvey	Ron Roberts (resigned 1/3/1995, R-267000)
09/18/00	5	Phil Blair	Barbara Warden (resigned 8/11/2000, R-293838)
04/07/14	2	Ed Harris	Kevin Faulconer (resigned 3/3/2014 to be sworn in as Mayor, R-308858)

***Information obtained from Elections records**

APPENDIX "W" *

COUNCIL MEMBERS BY DISTRICT 1932 – PRESENT (2020)

DISTRICT #1

<u>NAME</u>	<u>TERM</u>
Joe LaCava	2020 – Present
Barbara Bry	2016 – 2020
Sherri S. Lightner	2008 – 2016
Scott Peters	2000 – 2008
Harry Mathis	1993 – 2000
Abbe Wolfsheimer	1985 – 1993
Bill Mitchell	1977 – 1985
Gil Johnson	1973 – 1977
Gil Johnson	1971 – 1973 Appointed
Helen Cobb	1961 – 1971
Ross G. Tharp	1957 – 1961
Clair W. Burgener	1953 – 1957
Franklin F. Swan	1949 – 1953
Gerald Crary	1944 – 1949
Fredrick W. Simpson	1938 – 1944
Fredrick W. Simpson	1939 – 1941 Appointed
Wesley C. Crandall	1937 – 1939
Albert W. Bennett	1932 – 1937

DISTRICT #2

<u>NAME</u>	<u>TERM</u>
Jennifer Campbell	2018 – Present
Lorie Zapf	2014 – 2018
Edward B. (Ed) Harris	2014 – 2014
Kevin Faulconer	2006 – 2014
Michael Zucchet	2002 – 2005
Byron Wear	1995 – 2002
Scott Harvey	1/9/95-1995 Appointed
Ron Roberts	1987 – 1995 Resigned
Bill Cleator	1979 – 1987
Maureen F. O'Connor	1971 – 1979
Sam T. Loftin	1967 – 1971
Ivor De Kirby	6/6/61 – 1967 Appointed
William Hartley	1961 – 1961
Dudley D. Williams, Jr.	1955 – 1961

Charles G. Wincote	1/45 - 12/55 Appointed
H. DeGraff Austin	8/42 - 1945 Appointed
Louis F. Weggenman	1939 - 1942
Raymond M. Wansley	1935 - 1939
Will H. Cameron	6/34 - 1935 Appointed
LeRoy E. Goodbody	1932 - 1934

DISTRICT #3

<u>NAME</u>	<u>TERM</u>
Stephen Whitburn	2020 - Present
Christopher Ward	2016 - 2020
Todd Gloria	2008 - 2016
Toni Atkins	2000 - 2008
Christine Kehoe	1993 - 2000
John Hartley	1989 - 1993
Gloria D. McColl	4/83 - 12/89 Appointed
Susan Golding	1/81 - 12/83 Appointed
Bill Lowery	1977 - 1981
Lee R. Hubbard	1973 - 1977
Henry Landt	12/1968 - 12/1973 Appointed
Harry F. Scheidle	1961 - 1968
Chester E. Schneider	1949 - 1961
Elmer H. Blase	5/46 - 12/479 Appointed
Paul J. Hartley	1941 - 1946
Addison Housh	1937 - 1941
Walter C. Wurfel	1935 - 1937
Alva S. Davis	7/34 - 1935 Appointed
Wayne A. Hood	1933 - 1934

DISTRICT #4

<u>NAME</u>	<u>TERM</u>
Monica Montgomery Steppe	2018 - Present
Myrtle Cole	6/3/2013- 2018
Anthony Young	2005 - 2012
Charles L. Lewis	2002 - 8/8/04

George Stevens	1991 - 2002
Wes Pratt	1987 - 1991
William Jones	12/82 - 1987
Leon L. Williams	1/69 - 12/82 Appointed
Tom Hom	1967 - 1969
Allen Hitch	1961 - 1967
George Kerrigan	1949 - 1961
Chester L. Dorman	10/47 - 1949 Appointed
Ernest J. Boud	1/41 - 12/47 Appointed
Herbert E. Fish	1937 - 1941
Harry Warburton	1933 - 1937
John R. Blakiston	1932 - 1932

DISTRICT #5

<u>NAME</u>	<u>TERM</u>
Marni von Wilpert	2020 - Present
Mark Kersey	2012 - 2020
Carl DeMaio	2008 - 2012
Brian Maienschein	2000 - 2008
Phil Blair	2000 - 2000
Barbara Warden	1993 - 2000
Tom Behr	4/9/91 - 1993 (recalled)
Linda Berhardt	1989 - 4/91
Ed Struiksma	1981 - 1989
Fred Schnaubelt	1977 - 1981
Floyd L. Morrow	1965 - 1977
Tom Hom	1963 - 1965
Frank E. Curran	1955 - 1963
Charles C. Dail	1943 - 1955
Harley E. Knox	1939 - 1943
Bruce R. Stannard	1935 - 1939
Dan Rossi	1932 - 1935

DISTRICT #6

<u>NAME</u>	<u>TERM</u>
Chris Cate	2014 - Present
Lorie Zapf	2010 - 2014
Donna Frye	2001 - 2010
Valerie Stallings	1991 - 2001
Bruce Henderson	1987 - 1991

Mike Gotch	1979 - 1987
Tom Gade	1975 - 1979
Bob Martinez	1/69 - 12/75 Appointed
Jack Walsh	1963 - 1969
Justin C. Evenson	1955 - 1963
Vincent T. Godfrey	1/47 - 12/55 Appointed
Walter W. Austin	1943 - 1947
Albert E. Flowers	1939 - 1943
John S. Siebert	1935 - 1939
Richard J. Scollin	10/34 - 1935 Appointed
Charles E. Anderson	1932 - 1934

DISTRICT #7

<u>NAME</u>	<u>TERM</u>
Raul Campillo	2020 - Present
Scott Sherman	2012 - 2020
Marti Emerald	2008 - 2012
Jim Madaffer	2000 - 2008
Judy McCarty	1985 - 2000
Dick Murphy	1981 - 1985
Dick Murphy	12/80 - 12/81 Appointed
Larry Stirling	1977 - 1980
Joel M. Strobl	12/76 - 12/77 Appointed
Jim Ellis	1973 - 1976
Allen Hitch	1965 - 1973

DISTRICT #8

<u>NAME</u>	<u>TERM</u>
Vivian Moreno	2018 - Present
David Alvarez	2010 - 2018
Ben Hueso	2006 - 2010
Ralph Inzunza	2001 - 2005
Juan Vargas	1993 - 2000
Bob Filner	1987 - 1993
Celia Ballesteros	12/86 - 12/87 Appointed
Uvaldo Martinez	1983 - 1986
Uvaldo Martinez	12/82 - 1983 Appointed
Lucy Killea	1979 - 1982
Lucy Killea	10/78 - 12/79 Appointed
Jess Haro	1975 - 1978
Jess Haro	1/75 - 12/75 Appointed
Jim Bates	1971 - 1975

Mike Schaefer

1965 – 1971

DISTRICT #9

NAME

Sean Elo-Rivera

Georgette Gomez

Marti Emerald

TERM

2020 – Present

2016 – 2020

2012 – 2016

**LIST OF CITY CLERKS
FROM 1850 – PRESENT**

Date Appointed	Years Served	Name
	less than one	
1850	year	John Conger
	less than one	
1851	year	A. J. Matsell/G.P. Tebbets
	less than one	Williams C. Ferrell/Dr. J.
1852	year	F. Painter
1853	1853-1856	E.W. Morse
1856	1856-1857	T.R. Darnell
	less than one	
1857	year	D. B. Hoffman
	less than one	
1858	year	J.R. Gitchell
1859	One year	James Donohoe
1860	Two years	D.A. Hollister
1862	1862-1865	F.L. Brill
1865	Two years	G.A. Pendleton
1867	one year	Thomas H. Bush
1868	one year	Joshua Sloane
1869	one year	M. Sherman
1870	Two years	A. B. McKean
1873	Two years	E. G. Haight
1874	Two years	M. Keating
1876	one year	S. Statler
1877	1877-1878	M. P. Shaffer
1878	1878-1879	H.T. Christian
1880	1880-1882	Thomas Whaley
1882	1882-1884	H.T. Christian
1884	1885-1885	S. Statler
1885	1885-1888	H.T. Christian
1888	1888-1889	J. A. Thomas
1889	1889-1890	W. M. Gassaway
1980	1890-1891	J F. Patton
1891	1891-1893	K. J. Wane
1893	1893-1904	G.D. Goldman
		H.W. Vincent
		J. T. Butler (Deputy City Clerk)
1904	1904-1905	
1905	1905-1910	John T. Butler
1911	1911-1938	Allen H. Wright
1938	1938	Fred W. Sick

1938	1938-1939	J. Martin Ashley
1939	1939-1957	Fred W. Sick
1957	July two week	Clark M. Foote
1958	1958-1966	Phillip Acker
1966	1966-1971	John Lockwood
1971	1971-1977	Edward C. Nielsen
1977	1977-2005	Charles G. Abdelnour
2005	2005-2022	Elizabeth Maland

Reference from History of San Diego by William E. Smythe (Record center). Names and dates were checked from all historical minutes signed by the City Clerk.

**LIST OF CITY MANAGERS
FROM 1832 – PRESENT**

Date Appointed	Years Served	Name
1932	1932 (May to July)	H.H. Esselstyn
1932	1932-1933 (July to May)	A.V. Goeddel
1933	1933-1934 (May to Sept)	Fred Lockwood
1934	1934-1935 (Sept-May)	George L. Buck
1935	1935-1939	R.W. Flack
1940	1940-1941	Fred A. Rhodes
1941	1941-1944	Walter W. Cooper
1945	1945-1949	Fred A. Rhodes
1949	1949-1957	O. W. Campbell
1957	1957-1961	George Bean
1961	1961-1966	T. W. Fletcher
1966	1967-1971	Walter H. Hahn
1971	1971-1974	Kimbell H. Moore
1974	1974-1978	Hugh McKinley
1978	1978-1985	Ray Blair, Jr.
1985	1985-1986	Sylvester Murray
1986	1986-1991	John Lockwood
1991	1991-1997 (March-August)	Jack McGrory
1997	2000 (March)	Penelope Culbreath-Graft (acting)
2000	2000-2004	Michael T. Uberuaga
2004	2004-2006 (Jan. -Jan.)	P. Lamont Ewell
2006	2006-2007 (Jan.-June)	Ronnie Froman/ COO
2007	2007-2013 (July-March)	Jay Goldstone-COO
2013	2013 (-October)	Walt Ekard (interim COO)

2013	2013–2018	Scott Chadwick/COO
2018	2018–2020	Kris Michell/COO
2020	2020–2022	Jay Goldstone/COO
2022	2022–Present	Eric K. Dargan/COO

Reference from History of San Diego by William E. Smythe (Record center). Reference from San Diego History Center, “selected chronological list of San Diego Officials.”

LIST OF CITY ATTORNEYS*

1850 - PRESENT

<u>NAME</u>	<u>TERM</u>
Mara Elliott	2016 - Present
Jan Goldsmith	2008 - 2016
Michael J. Aguirre	2004 - 2008
Casey Gwinn	1996 - 2004
John W. Witt	1969 - 1996
Ed Butler	1965 - 1969
Richard J. Curran (Acting)	1963 - 1965
Alan M. Firestone (appt 1961/elect 1963)	1961 - 1963
Jean F. Du Paul	1943 - 1961
Clarence J. Novotny (appt)	1943 - 1943
Dayton L. Ault	1941 - 1942
Jacob Weinberger (appt)	1941 - 1943
Dayton L. Ault (appt 1936/elect 1937)	1936 - 1941
Clinton L. Byers	1932 - 1936
Frank H. Heskett (appt)	1931 - 1931
M.W. Conkling (appt)	1928 - 1931
J. E. O'Keefe (appt)	1927 - 1928
S. J. Higgins (appt)	1919 - 1927
T. B. Cosgrove (appt)	1914 - 1919
W. R. Andrews (appt)	1910 - 1913
George Puterbaugh	1907 - 1909
W. R. Andrews	1905 - 1906
Herbert E. Doolittle	1895 - 1904
Wm. H. Fuller	1891 - 1894
J. P. Goodwin	1889 - 1890
H. L. Titus	1888 - 1888
David C. Collier (appt)	1887 - 1887
Harry L. Tittus (appt)	1886 - 1887
John D. Works (appt)	1886 - 1886
E. W. Hendrick (appt)	1884 - 1886
Eugene B. Cushing (appt)	1882 - 1884
Will M. Smith (appt)	1880 - 1882
A. B. Hotchkiss (appt)	1878 - 1880
Jeff W. Gatewood (appt)	1876 - 1878
D. T. Phillips (appt)	1873 - 1876
James W. Robinson	1852 - 1852
Thomas Sutherland	1850 - 1851

*No elections for the office of City Attorney were held between 1907 – 1932.

LIST OF MAYORS *

1850 - PRESENT

<u>NAME</u>	<u>TERM</u>
Todd Gloria	12/10/2020-Present
Kevin L. Faulconer	3/3/2014-12/10/20
Todd Gloria (Interim Mayor)	8/31/2013-3/2/2014
Bob Filner	12/3/2012-8/30/2013
Jerry Sanders	12/5/2005-12/3/2012
Toni Atkins (Deputy [Acting] Mayor)	7/25/2005-12/5/2005
Toni Atkins (Mayor Pro Tem)	7/18/2005-7/25/2005
Michael Zucchet (Deputy [Acting] Mayor)	7/16/2005-7/18/2005 (suspended from office 7/18/2005; resigned 7/25/2005)
Dick Murphy	2000 – 2005 (resigned 7/15/2005)
Susan Golding	1992 – 2000
Maureen F. O'Connor	7/1986 – 1992
Ed Struiksma (Acting Mayor)	1/6/1986 – 7/1986
Roger Hedgecock	1983 – 1985 (resigned 12/10/1985)
Pete Wilson	1971 – 1983
Frank Curran	1963 – 1971
Charles C. Dail	1955 – 1963
John D. Butler	1951 – 1955
Harley E. Knox	1943 – 1951
Howard B. Bard	1942 – 1943 – Appointed 11/30/1942
Percy J. Benbough	1935 – 1942 (passed away 11/4/1942)
Rutherford B. Irones	1934 – 1935 – Appointed 8/22/1934
John F. Forward, Jr.	1932 – 1935
Walter W. Austin	1931 – 1932
Harry C. Clark	1927 – 1931
John L. Bacon	1921 – 1927
Louis J. Wilde	1917 – 1921
Edwin M. Capps	1915 – 1917 (served 1899-1901)

Charles F. O’Neill	1913 - 1915
James E. Wadham	1911 - 1913
Grant Conard	1909 - 1911
John F. Forward, Sr.	1907 - 1909
John L. Sehon	1905 - 1907
Frank P. Frary	1901 - 1905
Edwin M. Capps	1899 - 1901 (served 1915-1917)
Daniel C. Reed	1897 - 1899
William H. Carlson	1893 - 1897
Matthew Sherman	1891 - 1893
Douglas Gunn	1889 - 1891
William J. Hunsaker	1877 - 1889
Board of Trustees*	1852 - 1887
George P. Tibbetts	1852
David B. Kurtz	1851 - 1852
General Joshua H. Bean	1850 - 1851
T. W. Sutherland (Acting Alcalde)	Prior to incorporation

*Between 1852 and 1888 a Board of Trustees headed by a president replaced the Common Council and office of the Mayor.

NOTE: Names have been obtained from City of San Diego Annual Reports and Council minutes.

NOTES

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2. Hyink. L., Brown, S. & Thacker, E., pp 17-30.
3. Hyink. L., Brown, S. & Thacker, E., pp 17-30.
4. Hyink. L., Brown, S. & Thacker, E., pp 17-30.
5. Hyink. L., Brown, S. & Thacker, E., pp 17-30.
6. Hyink. L., Brown, S. & Thacker, E., pp 17-30.
7. James, H.G., Local Government in the United States, New York, 1921. D. Appleton & co., pp. 304-306.
8. James H.G., pp. 305 - 305.
9. James H.G., pp 304 - 305.
10. McDonald, Austin F., American City Government and Administration, New York, 1946. T.Y. Crowell & Co., pp. 75 - 80.
11. McDonald, Austin F., p. 75.
12. Hyink, L., Brown, S. & Thacker, E., Politics & Government and Administration.
13. State of California Legislative Statute, March 16, 1850, A Statute to Incorporate the City of San Diego. California State Archives, Sacramento, California.
14. Pourade, R.F., The History of San Diego-The Silver Dons, San Diego, 1963. Union-Tribune Publishing Co., p. 174.
15. Mott, G.F., San Diego-Politically Speaking, San Diego, 1932. Frye & Smith, pp. 47-48.
16. Mott, G.F., p. 47.
17. Mott, G.F., p. 47.
18. Mott, G.F., p. 47.
19. Mott, G.F., p. 47.
20. Mott, G.F., p. 48.
21. Mott, G.F., p. 48-49.
22. Mott, G.F., p. 48-49.
23. McDonald, Austin F., pp. 203-210.
24. City of San Diego City Charter-1889 original edition.
25. Higgins, S.J. & Mansfield, R., This Fantastic City-San Diego, San Diego, 1956. Pp 240-241.
26. McDonald, Austin, F., 203-210.
27. City of San Diego City Charter-1889 original edition.
28. McDonald, Austin, F., 203-210.
29. McDonald, Austin, F., 203-210.
30. McDonald, Austin, F., 203-210.
31. McDonald, Austin, F., 203-210.
32. City of San Diego City Charter-1931 original edition.

33. McDonald, Austin, F., 203-210.
34. Stone, Harold, City Manager Government in San Diego, Chicago, 1939. Public Administration Service. Pp 86-91.
35. Stone, Harold, pp. 86-91.
36. City of San Diego City Charter-1931 original edition.

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